

## RESOLUTION NO. 2021-13

**WHEREAS**, the Gadsden County Board of Commissioners have met and considered the substantial likelihood of an emergency condition being caused by COVID-19, and the fact that there is a likelihood of potential injury to the population, and potential damage to property; therefore

**BE IT RESOLVED**, that Gadsden County, Florida is hereby declared to be in a State of Emergency. Due to the rapid escalation of this situation, and the requirement for rapid action, this meeting was held, and this Resolution was adopted, without notice being published in local newspapers. Further, the Board of County Commissioners hereby exercises its authority and waives the procedures and formalities required by law of a political subdivision as provided by Florida Statutes 252.38; and

**BE IT FURTHER RESOLVED**, that while the State of Emergency continues to exist, the County shall have the power and authority to carry on those activities set forth in Florida Statutes 252.38, including but not limited to: appropriate and expend funds; make contracts; obtain and distribute equipment, materials, and supplies for emergency management purposes; provide for the health and safety of persons and property, including emergency assistance to the victim of any emergency; and direct and coordinate the development of the emergency management plans and protocols in accordance with the plans and policies set forth by the Federal and State Emergency Management agencies; and

To appoint, employ, remove, or provide, with or without compensation, coordinators, rescue teams, fire and police personnel, and other emergency management workers; and

To establish, as necessary, a primary and one or more secondary emergency operating centers to provide continuity of government and direction and control of emergency operations; and

To assign and make available for duty the offices and agencies of Gadsden County, including the employees, the property or equipment thereof relating to firefighting, engineering, rescue, health, medical and related services for emergency operation services, as the primary emergency management forces of the political subdivision for employment within or outside the political limits of the subdivision; and

To request State assistance or invoke emergency-related mutual-aid assistance by declaring a local State of Emergency in the event of an emergency affecting only one political subdivision. The duration of this State of Emergency declared locally is limited to seven (7) days; it may be extended as necessary, in seven-day increments.

in order to fully and effectively respond to the developing threats posed by the novel coronavirus and its associated disease (COVID-19), and in coordination with ongoing emergency actions by the state and federal governments, the Gadsden County Board of County Commissioners passed Resolutions 20-12 through 20-21, 20-23, 20-24, 20-28, 20-29, 20-37, 20-

38, 20-39, 20-40, 20-41, 20-42, 20-43, 20-44, 20-46, 20-47, 20-48, 20-53, 20-54, 20-57, 20-60, 20-61, 20-62, 20-64, 20-68, 20-71, 20-72, 20-75, 20-76, 20-77, 20-78 20-79, 21-02, 21-03, 21-04, 21-05, 21-06, 21-07, 21-09, 21-10 and 21-12. These Resolutions declared a local state of emergency in Gadsden County, and subsequently such extensions of these resolutions have been deemed necessary to have been issued; and

**WHEREAS**, it is necessary, appropriate and prudent to take action to ensure that the spread of COVID-19 is slowed, and that residents and visitors in Florida remain safe and secure; and

**WHEREAS**, Governor DeSantis has issued a series of executive orders to re-open Florida, which have pre-empted the County from promulgating certain restrictions necessary to flatten the curve and slow the spread of COVID-19; and

**WHEREAS**, the continued operation of businesses providing goods and services is necessary to provide essential goods and services to the public and necessary to ensure the continued survival of the local economy; and

**WHEREAS**, Executive Order 20-297's mandate that the County re-open certain business establishments to full capacity will invariably lead to more contact between individuals and the potential for increased community spread of the disease; and

**WHEREAS**, conditions presented by COVID-19 continue to pose a threat to public health that requires dynamic emergency response, including the maintenance of existing orders, as well as the imposition of additional directives and orders as conditions require; and

**WHEREAS**, there is reason to believe that COVID-19 is spread amongst the population by various means of exposure, including the propensity to spread person to person and the propensity to attach to surfaces for prolonged periods of time, thereby spreading from surface to person and causing increased infections to persons, and property loss and damage in certain circumstances; and

**WHEREAS**, despite the measures taken thus far pursuant to prior Resolutions, as well as existing actions taken by the federal, state, and other municipal governments, new cases of COVID-19 continue to increase, demonstrating that continued prevention, community action and cooperation to socially separate and maintain distance is necessary in within the County; and

**WHEREAS**, it has become necessary that residents and visitors in Gadsden County do more to avoid close social interaction, including, when possible, remaining in their respective homes, residences, and domiciles, including any apartment, dormitory, hotel, motel, or similar accommodation to slow the spread of COVID-19 and address the unprecedented threat to the public health and welfare posed by COVID-19; and

**WHEREAS**, the CDC has recommended wearing cloth face coverings in public settings where other social distancing measures are difficult to maintain (e.g., grocery stores and pharmacies), especially in areas of significant community-based transmission; and

**WHEREAS**, it is safer to stay at home and subject to certain exceptions for essential activities and services while allowing business operations that appropriately balance public health, safety, and welfare within the County while promoting the continued delivery of essential infrastructure, services, and functions to residents and visitors in the County. Such exceptions are made consistent with guidance from the Centers for Disease Control and Prevention (CDC) and the President's Coronavirus Guidelines for America; and

**WHEREAS**, Pursuant to §252.38, Florida Statutes, the County has jurisdictional authority over the entire county for emergency management purposes.

**NOW, THEREFORE, BE IT RESOLVED AND DECLARED** by the CHAIR OF THE GADSDEN COUNTY BOARD OF COUNTY COMMISSIONERS on this **12th** day of **March 2021** that Gadsden County, Florida is hereby declared to be in a State of Emergency.

**BE IT FURTHER RESOLVED AND DECLARED** that, as long as our County continues to deal with the spread of COVID-19, we must remain focused on the safety, health and well-being of our residents and encourage steps to promote a safe and healthy lifestyle; and

**BE IT FURTHER RESOLVED AND DECLARED** that, while this State of Emergency continues to exist, the County shall have the power and authority to carry on those activities set forth in Fla. Stat. § 252.38, including but not limited to: appropriate and expend funds; make contracts; obtain and distribute equipment, materials, and supplies for emergency management purposes; provide for the health and safety of persons and property, including emergency assistance to the victim of any emergency; to limit the size of gatherings taking place within the County during this State of Emergency to a maximum of fifty (50) individuals except that this restriction shall not apply to restaurants and other businesses as set forth in Executive Order 20-297; and direct and coordinate the development of the emergency management plans and protocols in accordance with the plans and policies set forth by the Federal and State Emergency Management agencies; and

During this State of Emergency, pursuant to Chapter 2, Article II, Division 2, Section 2-42(f) of the Gadsden County Code of Ordinances, the County may call emergency meetings which bypass the notice conditions required by the Code. Such emergency meetings shall not be required to be held at the normal meeting times as set forth in the Code; and

During this State of Emergency, the Gadsden County Board of County Commissioners hereby empowers the Chairman of the Gadsden County Board of County Commissioners (or his designated representative) with the following powers:

To appoint, employ, remove, or provide, with or without compensation, coordinators, rescue teams, fire and police personnel, and other emergency management workers; and

To establish, as necessary, a primary and one or more secondary emergency operating centers to provide continuity of government and direction and control of emergency operations; and

To assign and make available for duty the offices and agencies of Gadsden County, including the employees, the property or equipment thereof relating to firefighting, engineering, rescue, health, medical and related services for emergency operation services, as the primary emergency management forces of the political subdivision for employment within or outside the political limits of the subdivision; and

To request State assistance or invoke emergency-related mutual-aid assistance by declaring a local State of Emergency in the event of an emergency affecting only one political subdivision. The duration of this State of Emergency declared locally is limited to seven (7) days; it may be extended (or terminated) as necessary by the Chairman of the Gadsden County Board of County Commissioners (or his designee), in seven-day increments, without further affirmative action from the Board; and

To take any additional action he (or his designee) deems necessary effectuate and promote the continued health and safety of the County while this state of emergency is in effect.

**BE IT FURTHER RESOLVED AND DECLARED** that, pursuant to Resolutions 20-12 through 20-21, 20-23, 20-24, 20-28, 20-29, 20-34, 20-37, 20-38, 20-39, 20-40, 20-41, 20-42, 20-43, 20-44, 20-46, 20-47, 20-48, 20-53, 20-54, 20-57, 20-60, 20-61, 20-62, 20-64, 20-68, 20-71, 20-72, 20-75, 20-76, 20-77, 20-78, 20-79, 21-02, 21-03, 21-04, 21-05, 21-06, 21-07, 21-09, 21-10 and 21-12 (as extended), declaring a local state of emergency, we resolve the following “Safe & Healthy Lifestyle During COVID-19 Guidelines” providing the following guidance, requirements and restrictions:

**A. IMPLEMENTATION OF GADSDEN COUNTY RE-OPENING PLAN**

In conjunction with guidance provided by Governor DeSantis in Executive Order 20-139 (as extended), the White House, the CDC, the Occupational Safety and Health Administration (OSHA) and the Florida Surgeon General and State Health Officer, Gadsden County hereby adopts the following rules and restrictions governing the re-opening of the County, to wit:

- a. All persons in Gadsden County are encouraged to continue to follow appropriate social and personal distancing safety protocols issued by the CDC and OSHA; and
- b. The County continues to strongly encourage senior citizens and individuals with significant underlying medical conditions to avoid crowds and take measures to limit the risk of exposure to COVID-19; and
- c. All persons who work in long-term care facilities should be tested for COVID-19 on a routine basis; and
- d. In-store retail businesses, including gyms and fitness centers are permitted to **OPEN** and should continue to maintain appropriate social and personal distancing; and

- e. All parks within Gadsden County are permitted to **OPEN** and are permitted to allow camping, provided the following provisions are met:
- f. The Board directs the County Administrator to submit a written request to the Secretary of the Florida Department of Business and Professional Regulation (DBPR) requesting permission to permit the re-opening of pari-mutuel facilities within the County. Pari-mutuel facilities operating within the County shall operate at fifty (50) percent of permitted capacity and observe proper social and personal distancing; and
- g. Personal services, including but not limited to tattooing, body piercing, acupuncture, tanning and massage, may operate provided proper social and personal distancing is observed; and
- h. Churches, mosques, synagogues and other places of worship are not affected by any restriction herein.

## **B. MANDATORY FACE COVERING REQUIREMENTS**

In an abundance of caution, the Gadsden County Board of County Commissioners continues to mandate that: when in public and in closer than six (6) feet proximity to one another based upon prevailing CDC guidance, the wearing cloth face coverings in public settings where other social distancing measures are difficult to maintain (e.g., grocery stores and pharmacies), especially in areas of significant community-based transmission. Persons working in grocery stores, restaurants, pharmacies, construction sites, public transit vehicles and vehicles for hire shall wear facial coverings as described in this Order as directed by the CDC at all times while at work. This provision shall be enforced pursuant to Florida Statutes ss. 252.31-252.90.

The County also mandates the use of simple cloth face coverings to slow the spread of the virus and help people who may have the virus and do not know it from transmitting it to others while in a **business establishment**. Cloth face coverings fashioned from household items or made at home from common materials at low cost can be used as an additional, voluntary public health measure.

Cloth face coverings should not be placed on young children under age 2, anyone who has trouble breathing, or is unconscious, incapacitated or otherwise unable to remove the mask without assistance.

The cloth face coverings recommended are not surgical masks or N-95 respirators. Those are critical supplies that must continue to be reserved for healthcare workers and other medical first responders, as recommended by current CDC guidance.

The following definitions shall apply to this Section:

- (1) Face Covering: "face covering" is a material that covers the nose and mouth and that fits snugly against the sides of the face so there are no gaps. It can be secured to the head with ties or straps or simply wrapped around the lower face. It can be made of a variety of materials, such as cotton, silk, or linen. Coverings with materials made of multiple layers

is highly encouraged. A cloth face covering may be factory-made or sewn by hand, or the cloth face covering can be improvised from household items.

- (2) Business Establishment. A "business establishment" means a location with a roof overhead under which any legal occupation, professional, trader, industry, production facility, corporation, establishment, partnership, venture, organization, firm, enterprise or going concern is conducted, goods are made or stored or processed or where services are rendered. The term "business establishment" includes transportation network companies, such as Ubers and Lyft, vehicles operated for mass transit, taxis, jitneys, limousines for hire, rental cars, and other passenger vehicles for hire. The term "business establishment" includes locations where non-profit, governmental, and quasi-governmental entities facilitate public interactions and conduct business. The term "business establishment" also includes places of worship. The term "business establishment" does not include property over which the Gadsden County School Board has management, control, operation, administration, and supervision.

### **C. PENALTIES FOR VIOLATIONS & ENFORCEMENT AUTHORITY**

Any person violating any provision of ss. 252.31-252.90 or any rule or order made pursuant to ss. 252.31-252.90 is guilty of a non-criminal offense, punishable by the use of the Gadsden County Mask Citation form, and as follows:

**FIRST OFFENSE - \$25.00**  
**SECOND OFFENSE - \$50.00**  
**ALL SUBSEQUENT OFFENSES - \$100.00**

The law enforcement agencies of the state and the political subdivisions thereof shall enforce the orders and rules issued pursuant to Florida Statutes ss. 252.31-252.90 as a non-criminal infraction, punishable by the issuance a civil citation for the amounts enumerated above.

No fines shall be collected by the Clerk for violations of this Section while Executive Order 20-244 (or any subsequent Executive Order) is in effect; however, citations may still be issued. A Law Enforcement Officer issuing a citation pursuant to this Section shall indicate on the citation form whether the offense occurred within the City/Town limits of a municipality within the County or within an unincorporated area.

Nothing in this section shall be construed to authorize the arrest or search of an individual.

### **D. RECOMMENDED SANITATION AND DISINFECTING PROCEDURES**

Based on prevailing guidance from the CDC, the County hereby strongly recommends and encourages retail businesses to routinely disinfect their premises. The following guidance is a recommended set of practices promulgated by the CDC to assist businesses in cleaning and disinfecting their facilities:

- A. Wear disposable gloves to clean and disinfect;

- B. Clean surfaces using soap and water;
- C. Practice routine cleaning of frequently/highly touched surfaces;
- D. High touch surfaces include tables, doorknobs, light switches, countertops, handles, desks, phones, keyboards, toilets, faucets and sinks.
- E. Clean the area or item with soap and water or another detergent if it is dirty. Then, use a household disinfectant specifically an EPA-registered household disinfectant. Follow the instructions on the label to ensure safe and effective use of the product. Many products recommend: Keeping surface wet for a period of time and taking precautions such as wearing gloves and making sure you have good ventilation during use of the product;
- F. Diluted household bleach solutions may also be used if appropriate for the surface. Check to ensure the product is not past its expiration date. **Unexpired household bleach will be effective against COVID-19 when properly diluted;**
- G. For soft surfaces such as carpeted floor, rugs, and drapes, clean the surface using soap and water or with cleaners appropriate for use on these surfaces;
- H. For electronics, such as tablets, touch screens, keyboards, remote controls, and ATM machines, consider putting a wipeable cover on electronics. Follow manufacturer instructions for cleaning and disinfecting. If no guidance exists, use alcohol-based wipes or sprays containing at least 70% alcohol and then dry the surface thoroughly after disinfecting.

#### **E. FOOTBALL & FOOTBALL RELATED ACTIVITIES**

Football games and football related activities including, but not specifically limited to: (1) practice; (2) walk-throughs; (3) film sessions; and (4) concessions at football games shall be permitted, provided such games and related activities adhere to COVID-19 mitigation procedures provided to the Board by the FHSAA, Gadsden County Schools, the Florida Department of Health and Robert F. Munroe Day School. These documents are attached hereto and incorporated as though fully set forth herein as Exhibit "A".

All football games and related activities must be completed in sufficient time and at a sufficient hour to permit all participants to adhere to the curfew requirements as set forth herein. This section shall only apply to games and football related activities which takes place while this Resolution is in effect and such permission shall terminate unless this section is specifically reauthorized by the Board.

Nothing in this section shall be construed as a blanket approval of other sports or other large gatherings. The Gadsden County Emergency Management Director (or his designee) shall coordinate with the County Administrator to provide the Board with information regarding COVID-19 infection rates within the County.

#### **F. INTERNET CAFES**

Pursuant to Florida Statutes Chapter 849, Internet Cafés have been deemed to be **ILLEGAL**. Moreover, in order to protect public health, promote adequate social distancing and ensure compliance with the gathering size restrictions set forth herein, Internet Cafés within the County shall remain **CLOSED**. Pursuant to Florida Statutes, all sums of money and every other valuable thing drawn and won as a prize, or as a share of a prize, or as a share, percentage or profit of the principal promoter or operator, in any lottery, and all money, currency or property of any kind to

be disposed of, or offered to be disposed of, by chance or device in any scheme or under any pretext by any person, and all sums of money or other thing of value received by any person by reason of her or his being the owner or holder of any ticket or share of a ticket in a lottery, or pretended lottery, or of a share or right in any such schemes of chance or device and all sums of money and other thing of value used in the setting up, conducting or operation of a lottery, and all money or other thing of value at stake, or used or displayed in or in connection with any illegal gambling or any illegal gambling device contrary to the laws of this state, shall be forfeited, and may be recovered by civil proceedings, filed, or by action for money had and received, to be brought by the Department of Legal Affairs or any state attorney, or other prosecuting officer, in the circuit courts in the name and on behalf of the state; the same to be applied when collected as all other penal forfeitures.

#### G. EXPIRATION

This Resolution shall expire upon the expiration of the existing Gadsden County State of Emergency, except that if such State of Emergency is extended, this order shall also be deemed to extend for the duration of such extension. This order may be cancelled earlier by action of the Gadsden County Board of County Commissioners.

#### H. PREEMPTION

If at any time an authorized State or Federal actor exercises a legal or constitutional right to preempt any provision of the foregoing Resolution, said provision shall immediately become void without the need for further action from the Board of County Commissioners.

#### I. SCRIVENERS' ERRORS

Scriveners' errors may be corrected as needed.

By Special Order of the Gadsden County Board of County Commissioners on this 12<sup>th</sup> of March 2021.

ATTEST:



BOARD OF COUNTY COMMISSIONERS  
GADSDEN COUNTY, FLORIDA:

By: Nicholas Thomas  
Nicholas Thomas  
Clerk of the Circuit Court

By: Brenda A. Holt  
Brenda A. Holt  
Chairwoman